

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 ARA-10 EA-10 EUR-12 NEA-11 ISO-00
CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00
NSC-05 PA-01 SP-02 SS-15 ICA-11 EB-08 TRSE-00
COME-00 INT-05 /134 W
-----087294 160011Z /20

R 152320Z JUN 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC 2061
INFO AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USLO PEKING
AMEMBASSY TOKYO
CINCPACREP GUAM

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 02494

DEPARTMENT PASS TO INTERIOR FOR OMSN AND OTA

CINCPACREP PASS TO HICOM FOR STATUS LNO

E.O. 11652: GDS
TAGS: PORG, UNTC, TQ, UR, FR, US
SUBJECT: 45TH TRUSTEESHIP COUNCIL (TC) SESSION: WRAP UP

1. SUMMARY: FROM A SUBSTANTIVE PERSPECTIVE THERE DO NOT
APPEAR TO HAVE BEEN MANY SIGNIFICANT DEPARTURES AT THE
45TH TC SESSION. THE SESSION WAS MARKED BY SHARP
EXCHANGES BETWEEN THE VARIOUS MICRONESIAN FACTIONS. THE
FRENCH WERE SOMEWHAT MORE DIFFICULT TO BRING ALONG THAN
IN PREVIOUS YEARS AND THE SOVIETS COULD HAVE MADE
CONSIDERABLY MORE TROUBLE THAN THEY DID. END SUMMARY.

2. THE 45TH TC SESSION SET A NUMBER OF RECORDS: A) IT
WAS THE LONGEST SESSION DEALING EXCLUSIVELY WITH THE TT;
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B) MORE MICRONESIANS PARTICIPATED IN OR OBSERVED ITS
DELIBERATIONS THAN EVER BEFORE; C) FOR THE FIRST TIME TWO
MICRONESIANS, GOVERNOR COMACHO AND DEPUTY HICOM SABLAN
(AFTER THE HICOM'S DEPARTURE), APPEARED REPRESENTING THE
TWO TT EXECUTIVE BRANCHES. FROM A SUBSTANTIVE PERSPECTIVE,
HOWEVER, THERE DO NOT APPEAR TO HAVE BEEN MANY SIGNIFICANT
DEPARTURES FROM PREVIOUS SESSIONS.

3. THE HILO AGREEMENT SET THE STAGE FOR THE 45TH TC SESSION AND MADE IT MUCH EASIER FOR US THAN WOULD OTHERWISE HAVE BEEN THE CASE. THE SESSION WAS MARKED, AS HAD BEEN ANTICIPATED, BY SHARP EXCHANGES BETWEEN THE DIFFERENT MICRONESIAN GROUPS AND THE EXTENSION TO THE TC CHAMBER OF THE CONSTITUTIONAL REFERENDUM CAMPAIGN. THE MARSHALL ISLANDS POLITICAL STATUS COMMISSION (MIPSC), IN PARTICULAR, LET OUT MOST OF THE RHETORICAL STOPS IN ITS SHARP ATTACKS ON THE CONGRESS OF MICRONESIA (COM) AND THE VOICE OF THE MARSHALLS. THERE WAS NO ECHO OF PREVIOUS CALLS FOR INDEPENDENCE FOR THE MARSHALL ISLANDS. THE MIPSC DIRECTED VERY LITTLE CRITICISM TOWARD THE US.

4. PALAU POLITICAL STATUS COMMISSION (PPSC) LEADER TMETUHL MADE A SURPRISING TURNABOUT IN ANNOUNCING HIS CATEGORICAL OPPOSITION TO THE SUPERPORT. HIS STRONG CRITICISM OF THE US FOR LACK OF ECONOMIC DEVELOPMENT IN PALAU AND HIS STARTLING COMPARISONS BETWEEN ECONOMIC DEVELOPMENT UNDER US VERSUS JAPANESE ADMINISTRATION WERE ALSO A STRIKING DEPARTURE FROM LAST YEAR'S POSITION. IN A BRIEF SECOND INTERVENTION, TMETUHL SOMEWHAT MITIGATED HIS FIRST STATEMENT.

5. IN ADDITION TO RECAPITULATING THEIR VIEWS OF THE STATE OF FUTURE STATUS NEGOTIATIONS, THE COM REPS
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ADDRESSED A NUMBER OF ISSUES WHICH REQUIRE ATTENTION, INTER ALIA, THE QUESTION OF TRANSITION TO A CFSM GOVERNMENT, MOVEMENT OF THE EXECUTIVE AND LEGISLATIVE BRANCHES OF GOVERNMENT AND AN OVERHAUL OF THE TT ACCOUNTING SYSTEM. AS IN PAST SESSIONS, THEY DID NOT HESITATE TO LAY THE BLAME FOR MOST, IF NOT ALL, OF THE ILLS OF MICRONESIA ON THE US. IN HIS CLOSING STATEMENT, OLTER SOUGHT TO REBUT MIPSC CRITICISM OF THE COM. THE COM WORKED CLOSELY WITH THE PETITIONERS ADVOCATING UNITY AND PROVIDED THEM WITH LOGISTICAL SUPPORT AND ADVICE.

6. IN ADDITION TO THE DETAILED REPORTING CONTAINED IN REFTELS, A NUMBER OF ISSUES MERIT BRIEF COMMENT:

- -- WAR CLAIMS. COM AND NMI REPS AND VARIOUS PETITIONERS MADE FORCEFUL STATEMENTS SUPPORTING FULL PAYMENT OF TITLE I CLAIMS. THE UK AND FRANCE WERE VERY SYMPATHETIC BUT TONED DOWN THE LANGUAGE OF THE CONCLUSIONS AND RECOMMENDATIONS ON WAR CLAIMS TO THE SATISFACTION OF THE JAPANESE MISSION IN RESPONSE TO ASSURANCES THAT JAPANESE ASSISTANCE TO MICRONESIA WOULD BE FORTHCOMING.

- -- BIKINI. ALTHOUGH WE HAD EXPECTED THIS TO BE A MAJOR ISSUE AT THIS TC SESSION, OLTER ONLY BRIEFLY TOUCHED ON IT. THE SOVIETS, HOWEVER, TOOK ADVANTAGE OF THE ISSUE TO BERATE THE US AT LENGTH, CLAIMING THAT THE DECISION TO TEST IN THE MARSHALLS WAS BASED ON RACIAL CONSIDERATIONS.
- -- UN PARTICIPATION. SETIK GENTLY REPEATED THE COM VIEWS ON EARLY SECURITY COUNCIL INVOLVEMENT SO THAT QUESTIONS AND PROBLEMS COULD BE RAISED AND RESOLVED THROUGHOUT THE TERMINATION PROCESS. THE SOVIETS REPEATED THEIR VIEW THAT ANY ALTERATION OF THE STATUS OF THE TT

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C O N F I D E N T I A L SECTION 02 OF 02 USUN NEW YORK 02494

DEPT PASS TO INTERIOR FOR OMSN AND OTA

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"SHOULD BE MADE ONLY BY A DECISION OF THE SECURITY
COUNCIL...." BUT MADE NO PROPOSAL IN THAT REGARD.

7. ALTHOUGH THE FINAL RESULTS OF THE WORK OF THE FRENCH/
UK DRAFTING COMMITTEE WERE EXCELLENT, IN OUR VIEW, THE
FRENCH WERE SOMEWHAT MORE DIFFICULT TO BRING ALONG THAN
IN PREVIOUS YEARS. THE FRENCH FREQUENTLY EXPRESSED
EXAGGERATED CONCERN OVER SOVIET SENSITIVITIES ON PRO-

CEDURAL AS WELL AS SUBSTANTIVE POINTS. THIS MAY PARTIALLY HAVE BEEN A FUNCTION OF THE PERSONALITY OF THE FRENCH TC PRESIDENT, BUT, IN ANY CASE, CONTINUED EFFORTS WITH THE GOF SEEM INDICATED. THE UK DELEGATION WAS, AS IN THE PAST, THOROUGHLY COOPERATIVE AND HIGHLY SENSITIVE TO US CONCERNS.

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8. WHILE THE DECIBEL LEVEL OF SOVIET RHETORIC AND THE DEGREE OF TROUBLE-MAKING ON MINOR POINTS SEEMED GREATER THAN AT THE 44TH TC SESSION, THE DIFFERENCE IS DIFFICULT TO MEASURE OR TO SEPARATE FROM THE VERY DIFFERENT PERSONALITIES OF THE SOVIET REPS ON THE TC AT THE TWO SESSIONS. IT CONTINUES TO BE OUR PERCEPTION THAT, IF THEY HAD WANTED TO, THE SOVIETS COULD HAVE MADE CONSIDERABLY MORE TROUBLE. THERE HAS BEEN NO SIGNIFICANT CHANGE IN SOVIET VIEWS THAT WE CAN DETECT. THEY DREW ON NEW MATERIAL, RAISED PRIOR TO OR DURING THE SESSION, THAT WAS, HOWEVER, CONSISTENT WITH THE STANDARD SOVIET LINE. LEONARD

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 15 jun 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978USUNN02494
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780251-0462
Format: TEL
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780653/aaaabuag.tel
Line Count: 194
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: c83ce287-c288-dd11-92da-001cc4696bcc
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 29 jun 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2331639
Secure: OPEN
Status: NATIVE
Subject: 45TH TRUSTEESHIP COUNCIL (TC) SESSION: WRAP UP
TAGS: PORG, TQ, UR, FR, US, UNTC, TRUSTEESHIP COUNCIL
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/c83ce287-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014